Sec. 3. Administration. This order shall be transmitted to the Congress and published in the Federal Register.

George W. Bush

The White House,
December 17, 2003.

[Filed with the Office of the Federal Register, 8:45 a.m., December 22, 2003]

NOTE: This Executive order will be published in the Federal Register on December 23.

Letter to Congressional Leaders Reporting on the Executive Order Regarding Appointments During National Emergency

December 17, 2003

Dear Mr. Speaker: (Dear Mr. President:)
Consistent with section 301 of the National Emergencies Act (50 U.S.C. 1631), I hereby report that I have taken additional steps with respect to the national emergency I declared in Proclamation 7463 of September 14, 2001, by invoking and making available to the Secretary of Defense the emergency appointments authority of section 603 of title 10 of the United States Code, consistent with the terms of that statute and of Executive Order 12396 of December 9, 1992.

I am enclosing a copy of the Executive Order I have issued, which is effective immediately.

Sincerely,

George W. Bush

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Richard B. Cheney, President of the Senate.

Directive on Critical Infrastructure Identification, Prioritization, and Protection

December 17, 2003

Homeland Security Presidential Directive/HSPD-7

Subject: Critical Infrastructure Identification, Prioritization, and Protection

Purpose

(1) This directive establishes a national policy for Federal departments and agencies to identify and prioritize United States critical infrastructure and key resources and to protect them from terrorist attacks.

Background

(2) Terrorists seek to destroy, incapacitate, or exploit critical infrastructure and key resources across the United States to threaten national security, cause mass casualties, weaken our economy, and damage public morale and confidence.

(3) America's open and technologically complex society includes a wide array of critical infrastructure and key resources that are potential terrorist targets. The majority of these are owned and operated by the private sector and State or local governments. These critical infrastructures and key resources are both physical and cyber-based and span all sectors of the economy.

(4) Critical infrastructure and key resources provide the essential services that underpin American society. The Nation possesses numerous key resources, whose exploitation or destruction by terrorists could cause catastrophic health effects or mass casualties comparable to those from the use of a weapon of mass destruction, or could profoundly affect our national prestige and morale. In addition, there is critical infrastructure so vital that its incapacitation, exploitation, or destruction, through terrorist attack, could have a debilitating effect on security and economic well-being.

(5) While it is not possible to protect or eliminate the vulnerability of all critical infrastructure and key resources throughout the country, strategic improvements in security can make it more difficult for attacks to succeed and can lessen the impact of attacks that may occur. In addition to strategic security enhancements, tactical security improvements can be rapidly implemented to deter, mitigate, or neutralize potential attacks.
Definitions

(6) In this directive:
(a) The term "critical infrastructure" has the meaning given to that term in section 1016(e) of the USA PATRIOT Act of 2001 (42 U.S.C. 5195c(e)).
(b) The term "key resources" has the meaning given that term in section 2(9) of the Homeland Security Act of 2002 (6 U.S.C. 101(9)).
(c) The term "the Department" means the Department of Homeland Security.
(d) The term "Federal departments and agencies" means those executive departments enumerated in 5 U.S.C. 101, and the Department of Homeland Security; independent establishments as defined by 5 U.S.C. 104(1); Government corporations as defined by 5 U.S.C. 103(1); and the United States Postal Service.
(f) The term "the Secretary" means the Secretary of Homeland Security.
(g) The term "Sector-Specific Agency" means a Federal department or agency responsible for infrastructure protection activities in a designated critical infrastructure sector or key resources category. Sector-Specific Agencies will conduct their activities under this directive in accordance with guidance provided by the Secretary.
(h) The terms "protect" and "secure" mean reducing the vulnerability of critical infrastructure or key resources in order to deter, mitigate, or neutralize terrorist attacks.

Policy

(7) It is the policy of the United States to enhance the protection of our Nation's critical infrastructure and key resources against terrorist acts that could:
(a) cause catastrophic health effects or mass casualties comparable to those from the use of a weapon of mass destruction;
(b) impair Federal departments and agencies' abilities to perform essential missions, or to ensure the public's health and safety;
(c) undermine State and local government capacities to maintain order and to deliver minimum essential public services;
(d) damage the private sector's capability to ensure the orderly functioning of the economy and delivery of essential services;
(e) have a negative effect on the economy through the cascading disruption of other critical infrastructure and key resources; or
(f) undermine the public's morale and confidence in our national economic and political institutions.

(8) Federal departments and agencies will identify, prioritize, and coordinate the protection of critical infrastructure and key resources in order to prevent, deter, and mitigate the effects of deliberate efforts to destroy, incapacitate, or exploit them. Federal departments and agencies will work with State and local governments and the private sector to accomplish this objective.

(9) Federal departments and agencies will ensure that homeland security programs do not diminish the overall economic security of the United States.

(10) Federal departments and agencies will appropriately protect information associated with carrying out this directive, including handling voluntarily provided information and information that would facilitate terrorist targeting of critical infrastructure and key resources consistent with the Homeland Security Act of 2002 and other applicable legal authorities.

(11) Federal departments and agencies shall implement this directive in a manner consistent with applicable provisions of law, including those protecting the rights of United States persons.
Roles and Responsibilities of the Secretary

(12) In carrying out the functions assigned in the Homeland Security Act of 2002, the Secretary shall be responsible for coordinating the overall national effort to enhance the protection of the critical infrastructure and key resources of the United States. The Secretary shall serve as the principal Federal official to lead, integrate, and coordinate implementation of efforts among Federal departments and agencies, State and local governments, and the private sector to protect critical infrastructure and key resources.

(13) Consistent with this directive, the Secretary will identify, prioritize, and coordinate the protection of critical infrastructure and key resources with an emphasis on critical infrastructure and key resources that could be exploited to cause catastrophic health effects or mass casualties comparable to those from the use of a weapon of mass destruction.

(14) The Secretary will establish uniform policies, approaches, guidelines, and methodologies for integrating Federal infrastructure protection and risk management activities within and across sectors along with metrics and criteria for related programs and activities.

(15) The Secretary shall coordinate protection activities for each of the following critical infrastructure sectors: information technology; telecommunications; chemical; transportation systems, including mass transit, aviation, maritime, ground/surface, and rail and pipeline systems; emergency services; and postal and shipping. The Department shall coordinate with appropriate departments and agencies to ensure the protection of other key resources including dams, government facilities, and commercial facilities. In addition, in its role as overall cross-sector coordinator, the Department shall also evaluate the need for and coordinate the coverage of additional critical infrastructure and key resources categories over time, as appropriate.

(16) The Secretary will continue to maintain an organization to serve as a focal point for the security of cyberspace. The organization will facilitate interactions and collaborations between and among Federal departments and agencies, State and local governments, the private sector, academia and international organizations. To the extent permitted by law, Federal departments and agencies with cyber expertise, including but not limited to the Departments of Justice, Commerce, the Treasury, Defense, Energy, and State, and the Central Intelligence Agency, will collaborate with and support the organization in accomplishing its mission. The organization's mission includes analysis, warning, information sharing, vulnerability reduction, mitigation, and aiding national recovery efforts for critical infrastructure information systems. The organization will support the Department of Justice and other law enforcement agencies in their continuing missions to investigate and prosecute threats to and attacks against cyberspace, to the extent permitted by law.

(17) The Secretary will work closely with other Federal departments and agencies, State and local governments, and the private sector in accomplishing the objectives of this directive.

Roles and Responsibilities of Sector-Specific Federal Agencies

(18) Recognizing that each infrastructure sector possesses its own unique characteristics and operating models, there are designated Sector-Specific Agencies, including:

(a) Department of Agriculture—agriculture, food (meat, poultry, egg products);

(b) Health and Human Services—public health, healthcare, and food (other than meat, poultry, egg products);

(c) Environmental Protection Agency—drinking water and water treatment systems;

(d) Department of Energy—energy, including the production refining, storage, and distribution of oil and gas, and electric power except for commercial nuclear power facilities;

(e) Department of the Treasury—banking and finance;

(f) Department of the Interior—national monuments and icons; and

(g) Department of Defense—defense industrial base.
(19) In accordance with guidance provided by the Secretary, Sector-Specific Agencies shall:

(a) collaborate with all relevant Federal departments and agencies, State and local governments, and the private sector, including with key persons and entities in their infrastructure sector;

(b) conduct or facilitate vulnerability assessments of the sector; and

(c) encourage risk management strategies to protect against and mitigate the effects of attacks against critical infrastructure and key resources.

(20) Nothing in this directive alters, or impedes the ability to carry out, the authorities of the Federal departments and agencies to perform their responsibilities under law and consistent with applicable legal authorities and presidential guidance.

(21) Federal departments and agencies shall cooperate with the Department in implementing this directive, consistent with the Homeland Security Act of 2002 and other applicable legal authorities.

Roles and Responsibilities of Other Departments, Agencies, and Offices

(22) In addition to the responsibilities given the Department and Sector-Specific Agencies, there are special functions of various Federal departments and agencies and components of the Executive Office of the President related to critical infrastructure and key resources protection.

(a) The Department of State, in conjunction with the Department, and the Departments of Justice, Commerce, Defense, the Treasury and other appropriate agencies, will work with foreign countries and international organizations to strengthen the protection of United States critical infrastructure and key resources.

(b) The Department of Justice, including the Federal Bureau of Investigation, will reduce domestic terrorist threats, and investigate and prosecute actual or attempted terrorist attacks on, sabotage of, or disruptions of critical infrastructure and key resources. The Attorney General and the Secretary shall use applicable statutory authorization and attendant mechanisms for cooperation and coordination, including but not limited to those established by presidential directive.

(c) The Department of Commerce, in coordination with the Department, will work with private sector, research, academic, and government organizations to improve technology for cyber systems and promote other critical infrastructure efforts, including using its authority under the Defense Production Act to assure the timely availability of industrial products, materials, and services to meet homeland security requirements.

(d) A Critical Infrastructure Protection Policy Coordinating Committee will advise the Homeland Security Council on interagency policy related to physical and cyber infrastructure protection. This PCC will be chaired by a Federal officer or employee designated by the Assistant to the President for Homeland Security.

(e) The Office of Science and Technology Policy, in coordination with the Department, will coordinate interagency research and development to enhance the protection of critical infrastructure and key resources.

(f) The Office of Management and Budget (OMB) shall oversee the implementation of government-wide policies, principles, standards, and guidelines for Federal government computer security programs. The Director of OMB will ensure the operation of a central Federal information security incident center consistent with the requirements of the Federal Information Security Management Act of 2002.

(g) Consistent with the E-Government Act of 2002, the Chief Information Officers Council shall be the principal interagency forum for improving agency practices related to the design, acquisition, development, modernization, use, operation, sharing, and performance of information resources of Federal departments and agencies.
(h) The Department of Transportation and the Department will collaborate on all matters relating to transportation security and transportation infrastructure protection. The Department of Transportation is responsible for operating the national air space system. The Department of Transportation and the Department will collaborate in regulating the transportation of hazardous materials by all modes (including pipelines).

(i) All Federal departments and agencies shall work with the sectors relevant to their responsibilities to reduce the consequences of catastrophic failures not caused by terrorism.

(23) The heads of all Federal departments and agencies will coordinate and cooperate with the Secretary as appropriate and consistent with their own responsibilities for protecting critical infrastructure and key resources.

(24) All Federal department and agency heads are responsible for the identification, prioritization, assessment, remediation, and protection of their respective internal critical infrastructure and key resources. Consistent with the Federal Information Security Management Act of 2002, agencies will identify and provide information security protections commensurate with the risk and magnitude of the harm resulting from the unauthorized access, use, disclosure, disruption, modification, or destruction of information.

**Coordination with the Private Sector**

(25) In accordance with applicable laws or regulations, the Department and the Sector-Specific Agencies will collaborate with appropriate private sector entities and continue to encourage the development of information sharing and analysis mechanisms. Additionally, the Department and Sector-Specific Agencies shall collaborate with the private sector and continue to support sector-coordinating mechanisms:

(a) to identify, prioritize, and coordinate the protection of critical infrastructure and key resources; and

(b) to facilitate sharing of information about physical and cyber threats, vulnerabilities, incidents, potential protective measures, and best practices.

**National Special Security Events**

(26) The Secretary, after consultation with the Homeland Security Council, shall be responsible for designating events as “National Special Security Events” (NSSEs). This directive supersedes language in previous presidential directives regarding the designation of NSSEs that is inconsistent herewith.

**Implementation**

(27) Consistent with the Homeland Security Act of 2002, the Secretary shall produce a comprehensive, integrated National Plan for Critical Infrastructure and Key Resources Protection to outline national goals, objectives, milestones, and key initiatives within 1 year from the issuance of this directive. The Plan shall include, in addition to other Homeland Security-related elements as the Secretary deems appropriate, the following elements:

(a) a strategy to identify, prioritize, and coordinate the protection of critical infrastructure and key resources, including how the Department intends to work with Federal departments and agencies, State and local governments, the private sector, and foreign countries and international organizations;

(b) a summary of activities to be undertaken in order to: define and prioritize, reduce the vulnerability of, and coordinate the protection of critical infrastructure and key resources;

(c) a summary of initiatives for sharing critical infrastructure and key resources information and for providing critical infrastructure and key resources threat warning data to State and local governments and the private sector; and

(d) coordination and integration, as appropriate, with other Federal emergency management and preparedness activities including the National Response Plan and applicable national preparedness goals.

(28) The Secretary, consistent with the Homeland Security Act of 2002 and other
applicable legal authorities and presidential
guidance, shall establish appropriate systems,
mechanisms, and procedures to share home-
land security information relevant to threats
and vulnerabilities in national critical infra-
structure and key resources with other Fed-
eral departments and agencies, State and
local governments, and the private sector in
a timely manner.

(29) The Secretary will continue to work
with the Nuclear Regulatory Commission
and, as appropriate, the Department of En-
ergy in order to ensure the necessary protec-
tion of:

(a) commercial nuclear reactors for gen-
erating electric power and non-power
nuclear reactors used for research,
testing, and training;
(b) nuclear materials in medical, indus-
trial, and academic settings and facili-
ties that fabricate nuclear fuel; and
(c) the transportation, storage, and dis-
posal of nuclear materials and waste.

(30) In coordination with the Director of
the Office of Science and Technology Policy,
the Secretary shall prepare on an annual basis
a Federal Research and Development Plan
in support of this directive.

(31) The Secretary will collaborate with
other appropriate Federal departments and
agencies to develop a program, consistent
with applicable law, to geospatially map,
image, analyze, and sort critical infra-
structure and key resources by utilizing com-
mercial satellite and airborne systems, and ex-
isting capabilities within other agencies. Na-
tional technical means should be considered
as an option of last resort. The Secretary,
with advice from the Director of Central In-
elligence, the Secretaries of Defense and the
Interior, and the heads of other appropriate
Federal departments and agencies, shall de-
velop mechanisms for accomplishing this ini-
tiative. The Attorney General shall provide
legal advice as necessary.

(32) The Secretary will utilize existing, and
develop new, capabilities as needed to model
comprehensively the potential implications
of terrorist exploitation of vulnerabilities in
critical infrastructure and key resources,
placing specific focus on densely populated
areas. Agencies with relevant modeling capa-
bilities shall cooperate with the Secretary to
develop appropriate mechanisms for accompl-
ishing this initiative.

(33) The Secretary will develop a national
indications and warnings architecture for in-
frastucture protection and capabilities that
will facilitate:

(a) an understanding of baseline infra-
structure operations;
(b) the identification of indicators and
precursors to an attack; and
(c) a surge capacity for detecting and
analyzing patterns of potential attacks.

In developing a national indications and
warnings architecture, the Department will
work with Federal, State, local, and non-gov-
ernmental entities to develop an integrated
view of physical and cyber infrastructure and
key resources.

(34) By July 2004, the heads of all Federal
departments and agencies shall develop and
submit to the Director of the OMB for ap-
proval plans for protecting the physical and
cyber critical infrastructure and key re-
sources that they own or operate. These plans
shall address identification, prioritization, protec-
tion, and contingency planning, including the recovery and re-
constitution of essential capabilities.

(35) On an annual basis, the Sector-Spe-
cific Agencies shall report to the Secretary
on their efforts to identify, prioritize, and co-
dordinate the protection of critical infra-
structure and key resources in their respective
sectors. The report shall be submitted within
1 year from the issuance of this directive and
on an annual basis thereafter.

(36) The Assistant to the President for
Homeland Security and the Assistant to the
President for National Security Affairs will
lead a national security and emergency pre-
paredness communications policy review,
with the heads of the appropriate Federal
departments and agencies, related to con-
vergence and next generation architecture.
Within 6 months after the issuance of this
directive, the Assistant to the President for
Homeland Security and the Assistant to the
President for National Security Affairs shall
submit for my consideration any rec-
commended changes to such policy.

(37) This directive supersedes Presidential
("Critical Infrastructure Protection"), and
any Presidential directives issued prior to this directive to the extent of any inconsistency. Moreover, the Assistant to the President for Homeland Security and the Assistant to the President for National Security Affairs shall jointly submit for my consideration a Presidential directive to make changes in Presidential directives issued prior to this date that conform such directives to this directive.

(38) This directive is intended only to improve the internal management of the executive branch of the Federal Government, and it is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity, against the United States, its departments, agencies, or other entities, its officers or employees, or any other person.

George W. Bush

Directive on National Preparedness

December 17, 2003

Homeland Security Presidential Directive/ HSPO-8

Subject: National Preparedness

Purpose

(1) This directive establishes policies to strengthen the preparedness of the United States to prevent and respond to threatened or actual domestic terrorist attacks, major disasters, and other emergencies by requiring a national domestic all-hazards preparedness goal, establishing mechanisms for improved delivery of Federal preparedness assistance to State and local governments, and outlining actions to strengthen preparedness capabilities of Federal, State, and local entities.

Definitions

(2) For the purposes of this directive:

(a) The term "all-hazards preparedness" refers to preparedness for domestic terrorist attacks, major disasters, and other emergencies.

(b) The term "Federal departments and agencies" means those executive departments enumerated in 5 U.S.C. 101, and the Department of Homeland Security; independent establish-
ments as defined by 5 U.S.C. 104(1); Government corporations as defined by 5 U.S.C. 103(1); and the United States Postal Service.

(c) The term "Federal preparedness assistance" means Federal department and agency grants, cooperative agreements, loans, loan guarantees, training, and/or technical assistance provided to State and local governments and the private sector to prevent, prepare for, respond to, and recover from terrorist attacks, major disasters, and other emergencies. Unless noted otherwise, the term "assistance" will refer to Federal assistance programs.

(d) The term "first responder" refers to those individuals who in the early stages of an incident are responsible for the protection and preservation of life, property, evidence, and the environment, including emergency response providers as defined in section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101), as well as emergency management, public health, clinical care, public works, and other skilled support personnel (such as equipment operators) that provide immediate support services during prevention, response, and recovery operations.

(e) The terms "major disaster" and "emergency" have the meanings given in section 102 of the Robert T. Stafford Disaster Relief and Emergence Assistance Act (42 U.S.C. 5122).

(f) The term "major events" refers to domestic terrorist attacks, major disasters, and other emergencies.

(g) The term "national homeland security preparedness-related exercises" refers to homeland security-related exercises that train and test national decision makers and utilize resources of multiple Federal departments and agencies. Such exercises may involve State and local first responders when appropriate. Such exercises do not include those exercises conducted solely within a single Federal department or agency.